

Minutes
Council on Postsecondary Education
April 27, 2018

The Council on Postsecondary Education met Friday, April 27, 2018, at 9:00 a.m., ET, in the University Club at the University of Louisville in Louisville, Kentucky. Chair Sherrill Zimmerman presided.

**WELCOME AND
ROLL CALL**

Chair Zimmerman called the meeting to order and welcomed everyone.

The following members were present: Benjamin Brandstetter, Lori Harper, Lucas Mentzer, Donna Moore, Kristi Nelson, Vidya Ravichandran, Shawn Reynolds, Robert H. Staat, Carol Wright, Sherrill Zimmerman and Interim KDE Commissioner Wayne Lewis. Ron Beal, Joe Ellis, Kimberly Halbauer, and Sebastian Torres did not attend.

OATH OF OFFICE

Jefferson District Court Judge Andre L. Bergeron administered the oath of office to new member, Lori Harper.

**OPENING
REMARKS**

Chair Zimmerman thanked the University of Louisville for hosting the second quarter CPE meetings. Greg Postel, UofL's interim president, welcomed the Council and thanked his staff for their work in the preparations.

Wayne Lewis, interim commissioner for the Kentucky Department of Education, addressed the Council and provided his focus and vision for Kentucky's P-12 education system. His focus will be on graduation requirements and an improved statewide strategic plan and accountability system.

**APPROVAL OF
MINUTES**

The minutes of the February 1-2, 2018 meetings were approved as distributed.

**TUITION AND
MANDATORY
FEES**

Mr. Bill Payne, CPE's vice president for finance and administration, and Mr. Shaun McKiernan, CPE's senior associate for finance and administration, provided an overview of the process that was taken to establish a Tuition and Mandatory Fee Recommendation for the Council.

Ms. Carol Wright, chair of the Tuition Development Work Group (TDWG), reiterated that the work group met five times between

Minutes

Council on Postsecondary Education

April 27, 2018

December 2017 and April 2018 for the purpose of developing a recommendation to bring before the full Council; however, TDWG members could not reach consensus. Specifically, some members were in favor of setting a one-year ceiling for academic year 2018-19 and others supported setting ceilings for the next two academic years. Some ideas were discussed regarding the magnitude of tuition increases, but again no consensus was reached.

State Budget Director, John Chilton, provided written remarks sent on behalf of Governor Matthew Bevin, and President King read those remarks aloud. CPE student member Sebastian Torres was unable to attend the meeting, but sent written remarks on his views. President King also read that letter aloud.

Due to the various concerns brought up by all parties, Chair Zimmerman called for the Council to provide separate motions for each of the tuition and mandatory fee components.

One-Year versus Two-Year

MOTION: Dr. Staat moved that the Council approve tuition and mandatory fee ceilings for both 2018-19 and 2019-20 academic years. Ms. Moore seconded the motion.

Chair Zimmerman opened the floor to comments. The Council discussed the advantages and disadvantages of the one-year versus two-year cycle.

VOTE: In a roll-call vote, the motion passed 8-2. Mr. Brandstetter and Ms. Wright voted nay.

Tuition Parameters

MOTION: Dr. Staat moved that the Council approve the staff recommended proposed parameter increases for resident undergraduate tuition and mandatory fee ceilings for the academic years 2018-19 and 2019-20 as follows:

- For the research institutions, a 7 percent increase over two years, with a maximum increase of 5 percent in one year.

Minutes

Council on Postsecondary Education

April 27, 2018

- For the comprehensive institutions, a 9 percent increase over two years, with a maximum increase of 5 percent in one year.
- For the two-year institutions (KCTCS), a \$13.00 per credit hour increase (8.1 percent) over two years, with a maximum increase of \$8.00 per credit hour (5 percent) in one year.

Ms. Moore seconded the motion.

Chair Zimmerman opened the floor to comments. Council members discussed alternative options including lower annual increases that line up more favorably with inflation. Members also discussed the importance of balancing cost to students versus overall value, and the need to keep essential services (i.e. advising, mental health services, etc.) in place.

Dr. Staat withdrew his motion.

MOTION: Mr. Mentzer moved that the Council approve parameter increases for resident undergraduate tuition and mandatory fee ceilings for the academic years 2018-19 and 2019-20 as follows:

- For the research and comprehensive institutions, a 6 percent increase over two years, with a maximum increase of 4 percent in one year.
- For the two-year institutions (KCTCS), a \$12.00 per credit hour increase (7.5 percent) over two years, with a maximum increase of \$8.00 per credit hour (5 percent) in one year.

Ms. Ravichandran seconded the motion.

With the motion, the Council will retain the ability to revisit the academic year 2019-20 ceilings should there be a change in General Fund appropriations, changes in the pension contribution rates, or other circumstances that significantly impact campus budgets. Additionally, institutions may request an exemption from any ceilings in the 2019-20 academic year due to significant changes in financial circumstances caused by enactment of the General Assembly, an Executive Order issued by the Governor, or directive issued by a duly authorized state agency.

Minutes
Council on Postsecondary Education
April 27, 2018

VOTE: In a roll-call vote, the motion passed 8-2. Mr. Brandstetter and Ms. Wright voted nay.

Study on Tuition

MOTION: Mr. Brandstetter moved that Council staff conduct a comprehensive study of CPE's tuition and mandatory fees setting process with a completion and presentation date at the November Council meeting. Ms. Wright seconded the motion.

Chair Zimmerman opened the floor for comments. Dr. Staat stated the time table was too ambitious due to potential scheduling conflicts and he would like to see additional tuition measures and processes studied simultaneously. President King mentioned several models available for review, and stated a proper study with all necessary parties may take 12-18 months to complete.

AMENDED MOTION: Mr. Brandstetter amended his motion for the Council to conduct a study on the following four components:

1. Ability to streamline the current tuition timeline.
2. Impact of uniform tuition rates at all four-year institutions.
3. Impact of a four-year tuition lock for incoming freshmen.
4. Implementation of an adult-learner/competency-based learning system for adults.

Ms. Wright seconded the amended motion.

VOTE: In a roll call vote, the motion passed unanimously.

2018 STRONGER
BY DEGREES
PROGRESS
REPORT

In 2016, the Council adopted the statewide strategic agenda, "Stronger by Degrees: A Plan to Create a More Educated and Prosperous Kentucky." The agenda included a set of key performance metrics, with 2020-21 targets for the state and institutions.

The 2018 Progress Report offers a detailed look at statewide and institutional performance on these metrics, and includes baseline year data for most of the metrics as well as at least two years of trend data. It also includes 2016-17 data for all but a few metrics, which is the most recent year available.

Minutes

Council on Postsecondary Education

April 27, 2018

Ms. Lee Nimocks, CPE's vice president for policy, planning and external relations, and Dr. David Mahan, executive director for data, research and analysis, stated that based on the report, Kentucky is on track to reach its 60x30 educational attainment goal. Additional highlights they mentioned included the following:

- In 2016-17, undergraduate degree and credential production increased 7.4 percent over the prior year.
- Graduation and retention rates continue to increase, but at a slower rate.
- Kentucky Adult Education Skills U awarded 3,299 high school equivalency diplomas in 2016-17, a 7 percent increase over the prior year.
- Kentucky public institutions remain competitive with SREB states on average net price (out-of-pocket costs). Average net price at Kentucky comprehensive universities has remained essentially unchanged since 2012-13.
- State funding per full-time student fell to \$5,848 in 2016-17 and has declined 35 percent since 2007-08, the start of the recession.
- Currently, about 1.2 million working-age Kentuckians do not have a college degree. Enrolling more of these students will be challenging, as the percentage of adult students has fallen from 4 percent in fall 2013 to 3 percent in fall 2016.

MOTION: Ms. Nelson moved that the Council adopt the 2018 Stronger by Degrees Progress Report. Dr. Staat seconded the motion.

VOTE: The motion passed unanimously.

NEW ACADEMIC PROGRAMS

Dr. Aaron Thompson, CPE's executive vice president and chief academic officer, presented for approval four new academic programs from the University of Louisville.

1. Bachelor of Science in Neuroscience (CIP 26.1501)
2. Master of Science in Business Analytics (CIP 52.1399)
3. Master of Science in Health Data Analytics (CIP 51.2299)
4. Master of Health Administration (CIP 51.2211)

Minutes

Council on Postsecondary Education

April 27, 2018

MOTION: Ms. Nelson moved that the Council approve new academic programs as presented. Mr. Brandstetter seconded the motion.

VOTE: The motion passed unanimously.

13 KAR 2:020.
GUIDELINES FOR
ADMISSION TO
STATE-
SUPPORTED
POSTSECONDARY
INSTITUTIONS

Dr. Thompson and Mr. Travis Powell, CPE's general counsel, presented the staff proposed amendments to Kentucky's regulation 13 KAR 2:020, which sets guidelines for admission and course placement at public postsecondary institutions.

KRS 164.020(8) requires that the Council on Postsecondary Education set minimum admission standards for students who wish to enroll at public postsecondary education institutions. 13 KAR 2:020 fulfills this obligation and advises prospective students, local school districts, and public postsecondary institutions on the minimum requirements for admission and course placement to facilitate transition into postsecondary education.

The proposed amendment simplifies the current structure for minimum admission criteria and related course placement by focusing on core state-level policy objectives. It requires that traditional high school graduates admitted to a public university have a high school GPA of 2.5 on a 4.0 scale. Students with a 2.0 to 2.49 may enroll after signing a learning contract with the institution that specifies the advising, mentoring, tutoring and support services expectations for both the student and the institution, student learning goals and expectations, student participation requirements in a financial literacy program, the process by which student progress will be monitored, and the specified length of the learning contract.

The amendment also mandates the implementation of the corequisite model for students needing remediation in core content areas. A corequisite course is a credit-bearing course that includes enhanced academic supports, such as additional hours of instruction, tutoring, mentoring, or advising. Moving toward the corequisite model of remediation will assist students in progressing to a degree more quickly outside the traditional developmental

Minutes

Council on Postsecondary Education

April 27, 2018

model, which is often more costly and ineffective in progressing students toward degree completion.

MOTION: In order to allow the Council to examine the effects of the amendment further, Ms. Wright moved that the Council table the motion for approval until the June 22, 2018 meeting. Dr. Staat seconded the motion.

VOTE: The motion passed unanimously.

13 KAR 3:060
HIGH SCHOOL
EQUIVILANCY
DIPLOMA
AWARDED FOR
CREDIT HOUR
COMPLETION AT
KCTCS
INSTITUTIONS

Mr. Powell, and Ms. Jacqueline Korengel, CPE's associate vice president for Kentucky Adult Education Skills U, presented the staff recommendation that the Council approve the new administrative regulation titled 13 KAR 3:060. High school equivalency diploma awarded for credit hour completion at Kentucky Community and Technical College System institutions.

House Bill 195, enacted in the 2017 Regular Session, amended KRS 164.0064 to allow Kentucky Adult Education (KYAE) to offer multiple programs which, upon successful completion, would result in the issuance of a Commonwealth of Kentucky high school equivalency diploma. At least one of those programs was to be offered in the form of an exam aligned with the College and Career Readiness Standards for Adult Education, or any other standards adopted by the federal Office of Career, Technical, and Adult Education. This is currently fulfilled through 13 KAR 3:010 and its directive to award a high school equivalency diploma upon the attainment of the minimum passing score on the GED® exam.

With the testing pathway already available for high school equivalency diploma, the flexibility offered under the new law provides KYAE with the opportunity to provide additional routes to receiving a high school equivalency diploma. The first such of those measures is captured in this proposed regulation, which was born out of a collaboration with KCTCS, the provider of adult education services in a majority of the counties in the state.

The proposed regulation, 13 KAR 3:060, set forth the criteria and conditions for the issuance of a Commonwealth of Kentucky high school equivalency diploma upon successful completion of three (3) credit hours from eligible courses at KCTCS institutions in four (4)

Minutes

Council on Postsecondary Education

April 27, 2018

academic content areas: written communication, quantitative reasoning, natural sciences, and social and behavioral sciences. The academic content areas and corresponding eligible courses align with the content areas and related competencies outlined in the College and Career Readiness Standards for Adult Education and assessed in the GED® exam.

This program would allow adults without a high school diploma to begin earning college credit while simultaneously working toward obtaining a high school diploma. It also provides an alternative for adults without a high school diploma to obtain one outside a single-test setting.

Approval by the Council would authorize staff to file the proposed administrative regulation and the General Counsel, pursuant to KRS 13A.290(4) and KRS 13A.320(1)(b), to make such changes on behalf of the Council as necessary to comply with KRS Chapter 13A and obtain adoption of the new regulation by the Administrative Regulation Review Subcommittee and the Interim Joint Committee on Education.

MOTION: Dr. Staat moved that the Council approve the new administrative regulation titled 13 KAR 3:060 as presented. Mr. Reynolds seconded the motion.

VOTE: The motion passed unanimously.

CPE PRESIDENT'S REPORT TO THE COUNCIL

A written report from President King was provided in the agenda book. President King remarked on several topics including the 2018 Student Success Summit and work being completed to further implementation of the corequisite model in Kentucky. President King also shared a national television segment from Rob Lowe's "Success Files" that featured CPE's vice president of Kentucky Adult Education, Reecie Stagnolia. Stagnolia also serves as the chair of the National Association of the State Directors of Adult Education.

TUITION AND MANDATORY FEES (CON'T)

Dr. Payne presented the staff recommendation that the public institutions be allowed to submit for Council review and approval market competitive tuition and mandatory fee rates for graduate, professional, and online courses.

Minutes
Council on Postsecondary Education
April 27, 2018

MOTION: Mr. Brandstetter moved that the Council approve that public institutions be allowed to submit for Council review and approval market competitive tuition and mandatory fee rates for graduate and online courses. Dr. Staat seconded the motion.

VOTE: The motion passed unanimously.

2018 LEGISLATIVE
SESSION
SUMMARY

Mr. Powell briefed the Council on postsecondary-related legislation adopted during the 2018 session, and Dr. Payne and Mr. McKiernan presented the highlights of the enacted 2018-20 Budget of the Commonwealth. Written reports can be found in the agenda materials, and a more in-depth review of the 2018-19 agency budget will be provided at the June Council meeting.

KCTCS ACADEMIC
PROGRAMS
APPROVED BY
CPE

Per the Academic Program Approval Policy adopted by the Council at its June 2017 meeting, and KRS 164.020(15), the Council will expedite the approval of new programs of a vocational-technical-occupational nature by waiving the full proposal process for these types of programs. Because of the expedited approval process, no action is required by the Council.

Council staff provided a list of the programs reviewed and approved between July 2017 and March 2018 in the agenda book.

REPORTS FROM
INSTITUTIONS

Reports from the institutions were provided in the agenda book.

KENTUCKY
COMMISSIONER
OF EDUCATION
REPORT

Interim KDE Commissioner Wayne Lewis provided a written report in the agenda book.

Minutes
Council on Postsecondary Education
April 27, 2018

COMMITTEE
APPOINTMENTS

Chair Zimmerman made the following committee appointments:

2018 Executive Committee, which reviews all agency budget and personnel matters, including an annual audit of the agency, evaluating the president, and performing other activities assigned by the Council.

- Sherrill Zimmerman (chair)
- Ben Brandstetter (vice chair)
- Ms. Donna Moore
- Ms. Kristi Nelson
- Mr. Lucas Mentzer

CPE Presidential Search Committee, which will oversee the search process of a president for the Council on Postsecondary Education with duties including, but not limited to, identifying and evaluating candidates and making a final recommendation to the full board for approval.

- Mr. Ron Beal (chair)
- Mr. Ben Brandstetter
- Dr. Robert Staat
- Ms. Kim Halbauer
- Ms. Donna Moore
- Mr. Shawn Reynolds
- Dr. Michael Benson (representing Council of Presidents)
- Ms. Sherrill Zimmerman (ex-officio)

RESOLUTIONS

The Council adopted resolutions honoring the following individuals for their dedication and service to the Council and the Commonwealth of Kentucky:

- Stephen Pruitt, Commissioner of Education from 2015-2018
- Hilma Prather, represented state universities on KET board
- Dan Flanagan, Council on Postsecondary Education
- Joseph Papalia, Council on Postsecondary Education

The Council adopted the following resolution regarding common applications:

Minutes
Council on Postsecondary Education
April 27, 2018

WHEREAS, education beyond high school strengthens state and regional economies, ensures a stronger workforce, and improves economic opportunity for all citizens; and

WHEREAS, the percent of recent high school graduates in Kentucky who attend college or university in Kentucky has declined in recent years; and

WHEREAS, comprehensive, transparent information about colleges options in Kentucky is essential to improving access and opportunity for more students; and

WHEREAS, a collaborative approach among Kentucky's colleges in communicating information about their campuses, and facilitating the application and admissions process may encourage more recent high school graduates and returning adults to apply to college and ultimately attend;

NOW, THEREFORE, BE IT RESOLVED, that the Council on Postsecondary Education requests that CPE staff work with campus leaders to explore the feasibility of a common application to public postsecondary campuses in Kentucky and report back to the board with findings at the September 2018 meeting.

The Council also adopted the following resolution regarding a College to Career Work Group:

WHEREAS, according to the Georgetown University Center on Education and Workforce, by 2020 over 55 percent of jobs in Kentucky will require a postsecondary degree or credential; and

WHEREAS, currently only 45 percent of Kentuckians have this level of education and/or training;

WHEREAS, it will take a comprehensive approach to address the challenges Kentucky faces in meeting this expectation, including ensuring high quality programs with clear learning outcomes leading to employment or further education, creating

Minutes
Council on Postsecondary Education
April 27, 2018

strong alignment between postsecondary programs and employer needs, increasing work-based learning opportunities, and supporting improvements in career development programs and strategies;

NOW, THEREFORE, BE IT RESOLVED, that the College to Career Work Group is created to provide the Council with advice and recommendations ensuring Kentucky students graduate with the skills, abilities, experiences, and knowledge to navigate the path between college and career, and that the postsecondary education system is adequately responding to the changing workforce demands facing the state. The work group will be comprised of members of CPE, the employer community, students, campus leaders, and policy makers and will provide findings and recommendations to the CPE board in the spring of 2019.

ADJOURNMENT

The next Council meetings will be held June 21-22, 2018. The meeting adjourned at 12:10 p.m., ET.



Robert L. King
President



Heather M. Faesy
Associate, Board Relations & Special
Projects