A Plan to Create a More Educated & Prosperous Kentucky

2016-2021 Strategic Agenda for Postsecondary and Adult Education
About the Council on Postsecondary Education

The Council on Postsecondary Education is Kentucky’s adult and higher education coordinating agency committed to strengthening our workforce, economy and quality of life. We do this by guiding the continuous improvement and efficient operation of a high-quality, diverse, and accessible system of postsecondary education.

Key responsibilities include:

- developing and implementing a strategic agenda for postsecondary and adult education that includes measures of progress.
- producing and submitting a biennial budget request for adequate public funding of postsecondary education.
- determining tuition rates and admission criteria at public postsecondary institutions.
- collecting and distributing data about postsecondary education performance.
- ensuring the coordination and connectivity of technology among public institutions.
- administering adult education programs serving every county in Kentucky.
- licensing non-public postsecondary institutions to operate in the Commonwealth.
FROM THE PRESIDENT

In many respects, 2016 marks the beginning of a new day for Kentucky. We have a newly elected governor and a team of new cabinet secretaries who have pledged to work across the aisle to chart a different course for this great Commonwealth. The notion of a new day brings with it the hope and excitement that collectively we will find innovative solutions to move our state forward. It is against this backdrop that Kentucky’s higher education system introduces “Stronger by Degrees,” the new Strategic Agenda for Postsecondary and Adult Education that will guide postsecondary policy and practice from 2016 through 2021.

This new day, with all its promise, nevertheless reveals some persistent, endemic problems. Poverty, poor health, and an undereducated, underemployed workforce have long limited our ability to attract high-wage jobs and produce sufficient revenue to fund the essential services Kentucky needs. Our long-term capacity to address these challenges will be greatly enhanced if we can accelerate economic growth. Increasing the education and skill levels of current and future employees is the most effective way to catalyze economic development. That is where our postsecondary system comes into play.

At the heart of this Strategic Agenda is a goal to raise Kentucky’s educational attainment level to 60 percent by the year 2030, up from its current level of 45 percent. In simple terms, this means that we need over half of Kentuckians between the ages of 25-64 to have completed vocational or technical training at the certificate or associate level, or liberal arts or professional education leading to a baccalaureate or graduate degree. Strengthening the employability and educational skills of Kentuckians is critical if we hope to move people out of poverty and into jobs that pay a decent wage.

This Agenda identifies high-level objectives, strategies, and metrics that will help us improve college readiness and enrollment, produce more certificates and degrees aligned with workforce needs, and work closely with local communities to enhance their standard of living and quality of life. This plan is the product of hundreds of hours of work and thought from hundreds of contributors, including members of the Council on Postsecondary Education, campus leaders, faculty members, students, state agencies, policy leaders, representatives from the business community, the Kentucky Higher Education Assistance Authority, the Education Professional Standards Board, P-12 educators and administrators, and the public at large through a series of policy forums and town hall meetings.

This agenda focuses not only on the short-term actions necessary to address our most pressing challenges, but on long-term solutions as well. There is no question that investing in public colleges and universities, and pairing their efforts with targeted economic development strategies, can expand the number of people in high-paying jobs, increase tax revenue without having to raise tax rates, improve the health of our citizens, and lower public and private expenditures on healthcare costs.

Guided by this Agenda, our postsecondary system is prepared to embrace this new day as an opportunity to build a more skilled and prosperous Commonwealth. I urge you to support us in this monumental endeavor.

Robert L. King, President
Council on Postsecondary Education
VISION:
Kentucky will experience greater prosperity and a higher quality of life through increased educational attainment, workforce readiness, research and innovation.

MISSION:
Kentucky’s postsecondary system enhances the health and well-being of our citizens by preparing students to create and apply new knowledge and excel in a global economy and culture.

WE VALUE:

- Academic excellence and student success.
- Broad access to adult and higher education, both powerful tools to combat poverty.
- Inclusion, equity and diversity.
- Postsecondary education’s ability to catalyze economic and community development.
- Adequate funding for postsecondary education as a critical investment in Kentucky’s future.
- Collaboration and mutual respect among all postsecondary providers and partners.
- Business and community partnerships.
- Accountability, transparency, and fiscal stewardship.
Introduction

In 1997, the General Assembly adopted the Postsecondary Education Improvement Act of 1997 (HB 1), a bold and visionary act to reform Kentucky’s public system of higher education. This piece of legislation established broad goals for increasing educational attainment at all levels, and charged the Council on Postsecondary Education with coordinating the change and improvement necessary for Kentucky to raise our standard of living and quality of life to meet or exceed the national average.

Accordingly, this new Agenda advances an ambitious goal—to raise the percentage of Kentuckians with a high-quality postsecondary degree or certificate from its current level of 45% to 60% by the year 2030. Achieving this goal is critical if the Commonwealth hopes to accelerate job creation, grow the economy, and expand our tax base through the contributions of a more skilled, productive workforce. Additionally, high levels of educational attainment are correlated with better health; more informed, engaged citizens; and the kind of business and cultural endeavors that attract vibrant, creative, and entrepreneurial people to our state.

In developing this Agenda, the Council reached out to hundreds of contributors—representatives of education, business, and public and private-sector organizations from across the state—who identified both the major obstacles to overcome and the most promising strategies for success. Based on this feedback, the system will focus its work on three urgent priorities from 2016 through 2021:

**Opportunity.** How can Kentucky encourage more people to take advantage of postsecondary opportunities?

**Success.** How can Kentucky increase degree and certificate completion, fill workforce shortages, and guide more graduates to a career path?

**Impact.** How can Kentucky’s postsecondary system create economic growth and development and make our state more prosperous?

As we work toward our collective goals, the system will face a number of challenges: an uncertain state budget outlook, a growing and vocal demand from employers for talent, rising tuition and student debt, and the need to close achievement gaps for low-income and minority students. This Agenda is the system’s road map for navigating these difficult conditions and ensuring an on-time arrival at our final destination.

**Kentucky’s BIG educational attainment goal**

- Includes adults (ages 25-64) with at least a postsecondary certificate or higher
- 45% in 2013
- 60% in 2030

The benefits associated with higher levels of educational attainment include:

- A higher per capita income and lower poverty rates.
- Accelerated job growth.
- Increased tax revenue through the contributions of a skilled, productive workforce.

Kentucky is a land of higher education opportunity. There are over 40 licensed public and independent colleges and universities that grant bachelor’s degrees across the state with distinct identities and strengths. There are nationally-ranked graduate and professional programs producing new knowledge and cutting-edge research; community and technical colleges serving students of every age, ability and income level; and adult education programs offering underprepared adults a pathway to postsecondary education and career training. There are online programs that enable students to balance school, work and family life and move at their own pace, as well as industry-recognized certificates that allow individuals to move quickly into jobs and advance in their careers.

Unfortunately, ample opportunity to postsecondary education has not produced equal rates of participation. Low-income students do not go to college at the same rate as more financially advantaged students—neither do underrepresented minority students, students from rural regions of the state, or non-traditional adult students. These participation and achievement gaps create chronic, persistent obstacles to a better life and stronger economy for Kentucky’s people.

How can we help more Kentuckians access all of the higher education opportunities our state has to offer?

First, increasing college-going rates and, more urgently, closing participation gaps will require broad outreach strategies that start earlier and occur more often. For the past decade, Kentucky’s postsecondary system has intensified partnerships with the P-12 sector to improve academic preparation and intervention strategies for high school students who fall short of college readiness standards. These collaborations will grow even stronger as we reach back into middle and elementary schools with more coordinated early college awareness activities and messages. We also will create more higher education opportunities for working-age adults to help them advance in their current careers or transition to new ones.
Kentucky’s postsecondary system will work with key partners to ramp up advising and counseling services, so students and families understand what it takes to get into college and can plan accordingly. Supplementing school guidance counselors with near-peer college and career advisors is a research-based strategy with proven results. Partnering with community-based, civic, and religious organizations will help mobilize a larger, grassroots network of informal college mentors. And because a growing body of research suggests that non-academic factors—like grit and organizational skills—may be just as important to college-going as grades and test scores, the Council will work with P-12 education to develop and assess the behaviors, skills, attitudes, and strategies that most influence college aspirations.

As the primary providers of teacher education and training in the state, Kentucky’s colleges and universities will continue to improve the quality and diversity of educator preparation programs and provide ongoing, high-quality professional development. Recruiting a more diverse teaching force will make higher education more inviting to the full range of potential undergraduate students. Colleges and universities also will continue to streamline developmental education, so students can move into credit-bearing courses sooner and increase their rates of degree completion.

Finally, maintaining college affordability is absolutely critical to increasing college access. Significant cuts to public higher education over the last decade have shifted a larger portion of college costs to students and their families. Unfortunately, state financial aid resources are not keeping up with higher costs and increased demand. Kentucky must provide sufficient support for our colleges and universities and for state financial aid programs. Higher education must continue to moderate tuition increases and monitor student loan debt to ensure a college credential is within the reach of any Kentuckian with the drive and desire to pursue it. If we make the right policy decisions as a state, we can help thousands of additional Kentuckians take advantage of postsecondary opportunities and unlock the benefits of a college credential.
Improve the diversity and inclusiveness of Kentucky’s campuses through the statewide diversity planning process and related initiatives.

Strategies:

1.1. Increase cultural competence among students, staff and other postsecondary professionals so that everyone is welcomed, valued, supported, and accommodated.

1.2. Promote inclusive excellence, which is the process of integrating diversity efforts into the core elements of an institution, including academic priorities, campus leadership, day-to-day operations, decision making, and organizational culture.

1.3. Implement the new Kentucky Public Postsecondary Education Policy for Diversity, Equity and Inclusion and the associated degree eligibility process.

1.4. Increase the recruitment and retention of underrepresented minority students, faculty, and staff.

Partner with Kentucky’s P-12 system to increase the number of students ready to enter a postsecondary degree or certification program.

Strategies:

2.1. Work with KDE, KHEAA, GEAR UP, the Kentucky College Coaches program, higher education representatives, and other partners to expand and improve advising resources for high school students and families.

2.2. Work with teacher preparation programs and key partners to increase the diversity and effectiveness of P-12 educators and school leaders and to provide high-quality professional development opportunities.

2.3. Secure another round of federal funding to support Kentucky’s GEAR UP program.

2.4. Work with KDE to ensure more students have access to high quality Advanced Placement, International Baccalaureate, and early college experiences.

2.5. Fully implement the Dual Credit Policy for Public and Participating Postsecondary Institutions and Secondary Schools to provide all eligible high school students with at least three college-level courses in general education and three career and technical education courses in a career pathway.

2.6. Increase access to transitional courses, summer bridge programming, and other intervention strategies for high school and adult students who are not on track to be college-ready.

2.7. Encourage the development of career pathways in high schools and the use of the Individual Learning Plan (ILP) by postsecondary advisors to encourage and assess students’ career interests and academic strengths.

2.8. Partner with Advance KY, Project Lead the Way, and other similar programs to improve academic instruction and interest in STEM disciplines in high school.
Increase participation in postsecondary education, particularly among traditionally underserved populations.

Strategies:

3.1. Work with GEAR UP KY, KDE, KHEAA, educational providers, community-based organizations and other statewide partners to improve college and career awareness through outreach initiatives.

3.2. Expand the availability of flexible, affordable, competency-based postsecondary programs, as well as strategies like employer partnerships and Project Graduate, to support working-age adults in the pursuit of job-enhancing postsecondary credentials.

3.3. Support efforts to improve postsecondary access, workforce readiness, and the technology infrastructure of rural Kentucky.

3.4. Coordinate a statewide communications strategy to raise awareness of the value and affordability of a postsecondary degree.

3.5. Expand collaborative models like the University Center of the Mountains to help provide postsecondary programs and academic support in underserved areas of the state.

Improve the education and skill levels of Kentucky Adult Education students to prepare them for careers and/or postsecondary education.

Strategies:

4.1. Attract, retain, and prepare highly effective adult educators.

4.2. Strengthen partnerships with business and industry, workforce partner agencies, institutions of higher education, and other organizations that lead to increased student enrollment and engagement in adult education programs.

4.3. Increase the number of Kentucky Adult Education students advancing to postsecondary education and the workforce through proven strategies including Accelerating Opportunity, workforce preparation, integrated education and training, and integrated English literacy and civics.
Expand financial access to postsecondary education.

Strategies:

5.1. Maintain college affordability by advocating for sufficient state operating and financial aid support and moderating tuition increases.

5.2. Increase the number of students who complete the Free Application for Federal Student Aid (FAFSA).

5.3. Improve the financial literacy of students and families and provide effective advising regarding the cost of college, student debt, and loan repayment options.

5.4. Simplify college cost calculators and provide more standard language and definitions across the state to make the true cost of college more transparent.

5.5. Evaluate current state-mandated tuition waivers and associated costs and assess whether they are helping our neediest students.

Kentucky will increase college going and readiness.

We must raise college-going rates to at least the U.S. average.

60% of KY high school graduates enroll directly in college (in-state or out-of-state) the year after graduation.

66% of KY high school graduates enroll directly in college (in-state or out-of-state) the year after graduation.

The college-going rate in the U.S. is 66%.

Source: KY Center for Education & the Workforce and the National Center for Education Statistics, 2013

We must increase college readiness so students don’t have to take developmental courses.

30% of KY high school graduates who enroll directly in an in-state college or university do not meet college readiness standards in one or more subjects (English, mathematics, reading).

In-state freshmen not meeting college readiness standards, by sector:

- KCTCS: 56%
- Comprehensive Universities: 25%
- Research Universities: 8%

Source: CPE Comprehensive Database, 2013-14
Kentucky will be stronger by ensuring that many more individuals complete a postsecondary degree or credential, and that they graduate with the skills and abilities to be productive, engaged citizens.

Kentucky’s future prosperity depends on more people advancing through our postsecondary education system and graduating in less time. It is not enough to simply increase the number of students going to college; we must graduate a larger percentage of them, faster, while maintaining academic quality and increasing employment outcomes.

Research proves that for college students, time is the enemy to success. Students working long hours to offset the cost of their education may drop to part-time status, which increases their risk of not graduating. Transferring schools can delay graduation if students have to repeat courses or take additional requirements. Many students are overwhelmed by choice and take courses that do not move them closer to on-time graduation, especially if they wait too long to declare a major. Taking only 12 hours a semester, considered a full-time load at most universities and for financial aid eligibility, automatically extends college beyond four years, especially if the degree program exceeds 120 hours.

On average, only 49 percent of first-time, full-time bachelor’s degree seekers enrolled in Kentucky public universities graduate within six years, and 24 percent of first-time, full-time certificate and associate degree seekers graduate within three years. Part of the problem is the way we measure graduation rates. The federal Integrated Postsecondary Education Data System (IPEDS) only tracks first-time, full-time students who start and finish at the same institution. This fails to account for part-time, returning, and transfer students, an increasing share of total postsecondary enrollments. To provide a more accurate picture of college completion, this strategic agenda will add a state-level measure of postsecondary completion that reflects outcomes for all of Kentucky’s undergraduate students.
How can we help Kentuckians finish the certificates and degrees they started and enter the career of their choice? First, we must find a way to close completion gaps for low-income and underrepresented minority students. Doing so is both a moral and social imperative. According to the U.S. Census Bureau, by the year 2020, over half of the nation’s children are expected to be part of a minority race or ethnic group. By 2060, the U.S. minority population will overtake the majority population, comprising 56 percent of all Americans. To ensure our future workforce possesses the education and skill levels to meet projected workforce needs, we must redouble our efforts to improve diversity and inclusiveness on college campuses, and provide academic supports that produce successful outcomes for all students.

Second, colleges and universities must make instruction more relevant, rigorous, and engaging. Institutions must accommodate diverse learning styles and involve all students in undergraduate research, hands-on learning, study abroad programs, and other practices that increase quality and engagement. Moving forward, career development, internships, and work study will be a more sustained, integral part of the undergraduate experience. And faculty members will receive ongoing training and development to ensure they are effectively incorporating new technological innovations and the most effective pedagogical practices.

Finally, we need to improve college advising and steer students into degree programs sooner. Kentucky should explore new approaches, such as having freshmen enroll in academic programs instead of individual courses, or giving them degree maps that specify which courses to take and when to take them. Kentucky will continue implementing transfer initiatives that increase degree pathways from two-year to four-year programs without loss or duplication of credit. And campuses will work harder to reach out to students who are struggling, and use tools like intrusive advising and early warning systems to identify those who are missing too much class or not making satisfactory progress.

If our postsecondary system applies a laser-like focus on retention and graduation, we will be able to improve educational outcomes and produce the workforce Kentucky needs to thrive in the 21st century.
SUCCESS

Objective 6
Increase persistence and timely completion for all students at all levels, particularly for low-income and underrepresented minority students.

Strategies:

6.1. Improve student advising by focusing on effective, research-based practices that have been shown to increase retention and graduation.

6.2. Redesign the delivery of developmental education to reduce its duration and cost. This may include increasing access to co-requisite models of developmental education, shortening the sequence of required courses, or implementing other practices that have been shown to increase student success.

6.3. Share, implement, and evaluate high-impact educational practices that accelerate persistence and completion.

6.4. Promote greater collaboration between academic affairs and student affairs professionals to facilitate student success and share effective practices.

6.5. Expand strategies like “15 to Finish” that encourage students to finish on time and at a lower cost.

6.6. Implement a new funding model with an outcomes-based component to reward institutions for increases in completion and other key metrics.

Objective 7
Increase the number of KCTCS students who complete career-oriented certificates and associate degree programs and successfully transfer to four-year institutions.

Strategies:

7.1. Support KCTCS’s role as a high-quality, low-cost provider of postsecondary education, technical training, and transfer opportunities, and as a key point of access for students with multiple developmental education needs.

7.2. Increase 2-year to 4-year transfer by providing more degree pathways, completer (2+2) programs, and transfer advising.

7.3. Implement reverse transfer programs where academic credits for coursework completed at a four-year college or university are transferred back to a community college to satisfy associate degree requirements.

7.4. Encourage concurrent enrollment, advising, and completion programs between KCTCS campuses and universities to streamline transfer opportunities and ensure more timely degree completion.
SUCCESS

Promote academic excellence through improvements in teaching and learning.

Strategies:

8.1. Promote the use of authentic assessments to evaluate student learning and provide data to inform pedagogy, assignment design, and curriculum review.

8.2. Provide more pedagogical training and professional development opportunities for faculty members to strengthen learning and improve student success.

8.3. Promote academic quality and continuous improvement of programs and instruction through the implementation of the statewide Review of Existing Programs policy and similar measures.

8.4. Prepare Kentucky postsecondary students for 21st century challenges by strengthening essential learning outcomes as articulated in the Association of American Colleges and Universities’ LEAP initiative (Liberal Education and America’s Promise).

8.5. Recognize the established strengths of institutions and encourage a differentiated postsecondary system in which institutions operate together as complementary parts of a whole.

Kentucky must increase completion and close gaps.

Graduation rate changes from 2011 to 2014

Source: CPE Comprehensive Database, 2013-14
Kentucky will be stronger by training a globally competitive, entrepreneurial workforce; educating an engaged, informed citizenry; improving the health and well-being of families; and producing new research and discoveries that fuel job creation and economic growth.

This agenda advances a long-term, ambitious goal for the state of Kentucky: by the year 2030, we want 60 percent of Kentucky adults to obtain a high-quality postsecondary degree or certificate aligned with the state’s workforce needs. Currently, only 45 percent of Kentuckians have obtained this level of education, substantially lower than the current national average of 52 percent.

Achieving this goal is critical to eradicating many of the chronic social ills that plague this great Commonwealth and hinder economic growth, such as poverty, addiction, disease, incarceration, and low rates of workforce participation. Research shows that higher education pays, both individually and collectively. People with a postsecondary credential earn higher salaries than high school graduates, which generates greater tax revenues and enhances the state’s resources to deal with these challenges.

In 2015, the Council on Postsecondary Education commissioned the University of Kentucky’s Center for Business and Economic Research (CBER) to study the positive effects that would accrue with increased levels of educational attainment. CBER found that if Kentucky were as well-educated as the national average, we could generate between 10 to 14 percent more in state income tax revenues, which translates to an additional $370 to $534 million annually. Beyond additional revenue, highly-educated people create additional savings from lower costs in health, unemployment, public assistance, and crime.
Higher education also pays in more intangible ways. Postsecondary graduates have higher rates of civic participation—they volunteer and vote more often—as well as better health and fitness levels, more involvement in their children’s education, and higher rates of charitable giving. The economic and social benefits of increased educational attainment would not just boost the “golden triangle” of Louisville, Lexington, and Northern Kentucky; they would enrich every region of the state.

To make a greater impact on economic development and employment, Kentucky’s postsecondary providers will continue to partner with the Workforce Development Cabinet, the Cabinet for Economic Development, and employers to strengthen the skills and abilities of our workforce. Through a partnership with the Kentucky Center for Education and Workforce Statistics, we will track employment outcomes of graduates and ensure our academic programs are producing the kinds of employees needed to fill workforce shortages and attract high-wage employers to the state. We also will strengthen entrepreneurship training to give more Kentuckians the knowledge and confidence to start their own businesses and become job creators themselves.

**LEGISLATIVE MANDATES**

The KY Innovation Act (2000) calls for “a strong, entrepreneurial economy, characterized by knowledge, innovation, and speed” that can be promoted through research and high-tech enterprises.

Goal 2 of HB 1 (1997) directs UK to become “a major, comprehensive research university ranked nationally in the top 20 public universities.”

Goal 3 of HB 1 directs UoFL to become “a premier, nationally recognized metropolitan research university.”

Goal 5 of HB 1 directs KCTCS to “develop a workforce with the skills to meet the needs of new and existing industries” and “improve the employability of citizens.”

Led by our research universities, Kentucky will intensify efforts to attract federal and state research dollars, create new knowledge and scientific discoveries, and commercialize this research to create new products and solutions for the good of the Commonwealth. All of Kentucky’s universities will provide applied research and professional consulting and evaluation services to solve practical problems and enrich public- and private-sector endeavors. Universities also will increase undergraduates’ involvement in research to improve their analytical and critical thinking skills, increase student engagement, and train future researchers and academicians.

Finally, our postsecondary system will advance social, artistic, cultural, and environmental progress, because these endeavors increase happiness and well-being and make Kentucky an attractive place to live and work. Public service bolsters Kentucky’s communities through support of schools, local government, hospitals, and other social and cultural organizations that contribute to better health and increased quality of life.
Improve the career readiness and employability of postsecondary education graduates.

Strategies:

9.1. Make career development a state and institutional priority and a key strategy for student success. Improve career development through earlier advising efforts, clearly articulated career pathways, degree maps, tools that match skills to jobs and students with employers, and entrepreneurship training.

9.2. Survey higher education alumni and Kentucky employers to assess the career readiness of Kentucky graduates and identify needed skills and competencies for current and future employment opportunities.

9.3. Work with the employer community, foundations, and state agencies to provide “work and learn” opportunities, including experiential or project-based learning, co-ops, internships, externships, and clinical experiences.

9.4. Promote regular, meaningful employer involvement in the development and evaluation of postsecondary programs that are relevant to their business/industry.

9.5. Identify current and emerging workforce demands, entrepreneurial business opportunities, and stackable credentials that can lead to additional education/training.

9.6. Advance Kentucky’s STEM and health agendas through ongoing leadership, advocacy, and collaboration.

Increase basic, applied, and translational research to create new knowledge, accelerate innovation, and promote economic growth.

Strategies:

10.1. Improve public awareness of the value of basic and applied research and the impact of this work on Kentucky’s economic and community competitiveness.

10.2. Expand commercialization and technology transfer, and promote collaborative research efforts among universities to leverage faculty expertise.

10.3. Advocate for funding for research and innovation through the Endowment Match Trust Fund (Bucks for Brains) or other similar funding approaches.

10.4. Increase opportunities for undergraduate students to conduct or assist in research.

10.5. Foster a more innovative, creative, and entrepreneurial culture within the postsecondary community.
IMPACT

Expand regional partnerships, outreach and public service that improve the health and quality of life of Kentucky communities.

Strategies:

11.1. Support postsecondary education’s efforts to enhance the health of Kentucky citizens through regional outreach activities, extension services, and academic and professional healthcare programs.

11.2. Strengthen communication and planning between higher education and regional/community leaders to identify priorities and challenges and align resources and programs to address them.

EDUCATION PAYS IN SO MANY WAYS

Higher rates of educational attainment are associated with:

- Higher employment rates, earnings & income tax revenue
- Healthier lifestyles & lower healthcare costs
- Less crime, safer communities & lower incarceration costs

College graduates are more involved in their communities.

- More likely to vote
- More likely to volunteer and donate to charity
- More involved in their children’s education

Adequate Funding. Sustained, adequate funding in direct operating support to public postsecondary institutions is vital to making progress toward our ambitious educational attainment goal. Increases in state funding and financial aid, as well as cost controls and innovation in how we deliver postsecondary education and training, will be required to increase productivity and effectiveness while protecting access for low- and middle-income students and families.

Accountability. Accountability in higher education is a shared responsibility among the institutions and the Council on Postsecondary Education that includes common goals and objectives, a division of labor, measured results, and a focus on continuous improvement. A Metrics Advisory Committee, comprised of campus representatives and Council staff, met in 2015 to recommend high-level state and institution performance metrics to guide our progress through 2021. Other contextual data and indicators will be monitored throughout the life of the plan to assist with policy and program development.

Outcomes-Based Funding. Providing incentives for campuses to increase retention, completion, degree production and other priority outcomes is an important strategy to accelerate improvement. The Council worked collaboratively throughout 2015 with campus presidents, provosts, chief budget officers, institutional research directors, and members of the Council’s Budget Development Work Group to develop a rational, outcomes-based funding model that would tie some of the institutions’ restored state funding to the achievement of negotiated performance targets. This work will be used in discussions with the Governor’s office and campus and legislative leaders to finalize an outcomes-based funding approach, which will begin in Fiscal Year 2018 (July 1, 2017 - June 30, 2018).
IMPLEMENTATION

**Measures of Progress.** The performance measures considered and recommended by the Metrics Advisory Committee and the Steering Committee will be finalized in conjunction with the development of an outcome-based funding model to monitor our progress toward increasing degrees and credentials, closing achievement gaps, increasing the success of underprepared students, improving academic quality, increasing educational attainment, and other collective Strategic Agenda goals.

**Progress Reports.** A web-based performance dashboard will provide timely access to the data and information needed to understand absolute and relative progress toward key objectives and strategies. Campuses will report to the Council annually on their progress, and other performance reports will be produced as needed.

**Campus Strategic Plans.** The Strategic Agenda for Postsecondary and Adult Education is intended to complement and not supplant the strategic plans approved by institutional governing boards that allow colleges and universities to achieve their unique missions. The Council and the institutions will work together to ensure that campus strategic plans broadly align with the statewide Agenda.
STATE-LEVEL METRICS

- Percent of recent Kentucky high school graduates entering postsecondary education within the state who met statewide readiness standards
- Percent of recent Kentucky high school graduates who attend any in-state postsecondary institution the fall or spring after graduation
- Percent of Kentuckians ages 25-64 enrolled in a Kentucky postsecondary institution
- Percent of Kentucky’s working-age population (18-64) without a high school diploma or high school equivalency (GED®) diploma
- Number of students who earn a high school equivalency (GED®) diploma
- Number of Kentucky Adult Education students who enroll in a postsecondary institution within two years of earning a high school equivalency (GED®) diploma
- Net general fund appropriations for public postsecondary institutions (adjusted for inflation) per full-time equivalent student
- Average net price (total cost of education for a first-time, full-time undergraduate, minus any grant or scholarship aid)

INSTITUTION-LEVEL METRICS

- Outcome on annual degree eligibility review, linked to campus diversity goals
- Percent of first-time, full-time, degree-seeking undergraduates underprepared in English or mathematics who complete a credit-bearing course in the subject by the end of the fall semester a year after entry

STATE-LEVEL METRICS

- Three-year and six-year graduation rates of first-time, full-time, credential-seeking students, total and disaggregated by income and race/ethnicity
- First-year to second-year retention of first-time, degree-seeking students at entry, total and disaggregated by income and race/ethnicity
- Average number of credits earned by degree-seeking graduates
- Six-year college completion rate of first-time, undergraduate, credential-seeking students who start at a Kentucky postsecondary institution
INSTITUTION-LEVEL METRICS

- Three-year and six-year graduation rates of first-time, full-time, credential-seeking students, total and disaggregated by income and race/ethnicity
- First-year to second-year retention of first-time, degree-seeking students at entry, total and disaggregated by income and race/ethnicity
- Average number of credits earned by degree-seeking graduates
- Number of first-time, degree-seeking, KCTCS students who transfer to a postsecondary institution with an associate degree
- Number of first-time, KCTCS students transferring credit to a four-year postsecondary institution as a degree-seeking student
- Academic quality and excellence (campus-specific metrics tied to strategic mission and goals)

STATE-LEVEL METRICS

- The percent of Kentuckians ages 25-64 with a postsecondary certificate or degree
- Number of degrees and credentials conferred, by level, total and disaggregated by STEM+H, income and race/ethnicity
- Percent of associate and bachelor’s degree graduates working in Kentucky or pursuing additional education a year after graduation

INSTITUTION-LEVEL METRICS

- Number of bachelor’s, graduate and professional degrees conferred, by level, total and disaggregated by STEM+H, income and race/ethnicity
- Number of certificates, diplomas and associate degrees conferred, by level, total and disaggregated by STEM+H, income and race/ethnicity (KCTCS only)
- Percent of graduates who complete internships/co-ops/clinical learning experiences
- Non-credit workforce training (KCTCS only)
- Total extramural research expenditures in all fields
- Extramural research and development expenditures in all fields, less institutionally-financed research and development expenditures
- Annual updates to the Council regarding regional development activities, outreach and public service
The Council on Postsecondary Education staff thanks the following for their substantial contributions to the 2016-21 Strategic Agenda for Postsecondary and Adult Education.

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