MINUTES* Council on Postsecondary Education July 21, 1997

The Council on Postsecondary Education (CPE) met in a regular meeting on July 21, 1997, at 9:00 a.m. (ET) in the CPE conference room in Frankfort. Chair Hardin presided.

ROLL CALL

The following members were present: Mr. Franks, Mr. Greenberg, Mr. Hardin, Ms. Helm, Ms. James, Mr. Leveridge, Ms. Menendez, Mr. Miller, Ms. North, Ms. Prather, Mr. Richmond, Mr. Smith, and Mr. Whitehead. Randy Kimbrough represented Commissioner Cody. Mr. Campbell, Mr. Hayes, Ms. Hyland, and Mr. Wedge were absent.

APPROVAL OF MINUTES MOTION: Mr. Miller moved that the minutes of the March meetings of the Council and Executive, Programs, and Finance Committees be approved as distributed. Mr. Whitehead seconded the motion.

Mr. Cox recognized new staff members Norma Northern, Director for

Finance, and Ruth Greenberg, Director for Academic Programs,

VOTE: The motion passed.

Planning, and Accountability.

CPE STAFF

REMARKS BY GOVERNOR PATTON

Governor Paul Patton addressed the group. He said that over a year ago he addressed this group and challenged everyone to improve higher education. With the passage of HB 1, a commitment to change has been made and a different framework in which to make that change has been established, but the changes have yet to be made in Kentucky. The new members of the Council will be announced the following day and the challenge to that group will be immense. A strong working relationship needs to be developed between the new CPE and its staff as the leaders of postsecondary education. A relationship emphasizing partnership, not adversity, between the new CPE and the nine postsecondary education institutions (including the Kentucky Community and Technical College System) must be achieved. The welfare of the people of Kentucky must be the first and most important priorities. Individuals and institutions must subjugate their personal and institutional visions to do what is good for the entire Commonwealth.

^{*} All attachments are kept with the original minutes in CPE offices. A verbatim transcript of the meeting is also available.

The Governor went on to say that the current members of the Council and the Council staff have not failed, but the elected leaders are at fault by establishing an organization to coordinate the higher education institutions in the state and then refusing to listen to its recommendations. The new Council must forego individual perspectives, institutional bias, and regional loyalties, and the elected leaders must listen to this organization and accept its advice about improving postsecondary education. He thanked the current members for their dedication and service.

Mr. Cox presented the following recommendation:

BACCALAUREATE TRANSFER FRAMEWORKS

- **RECOMMENDATION:**
- That the Baccalaureate Program Transfer Frameworks for the 183 different baccalaureate degree programs offered in the state be approved;
- That the standards and principles used in the design and development of baccalaureate transfer frameworks be adopted;
- That staff be instructed to proceed with Phase II (courses from nonoffering universities) as a logical extension to the implementation of SB 198 using the same standards and principles as were used in Phase I; and,
- That universities and community colleges be directed to implement the provisions of the Baccalaureate Program Transfer Frameworks.

(Additional information is attached as D.)

MOTION: Ms. Prather moved that the recommendation be approved. Mr. Whitehead seconded the motion.

Ms. Prather said that the institutions will be expected to disseminate this information to students. Procedures will be established for the campuses to certify students who are transferring credits. Each university will be asked to develop a broad communication plan. CPE staff have agreed to participate in workshops and staff development projects to assure that the stakeholders on the campuses are aware of the baccalaureate transfer frameworks. The frameworks document will be placed on the CPE home page. This document needs to remain a living document so any time there are new courses added or courses whose syllabus has changed, it will be worked into the transferability of this master document. A next step is for CPE staff to establish new data collection procedures to evaluate the extent to which the transfer frameworks are meeting their purpose.

Mr. Greenberg asked if any institution feels there is anything in this document that they cannot fully accept or implement. There being no comment, Mr. Greenberg asked that the minutes reflect total unanimity of all the institutions for the adoption of this document.

Mr. Cox thanked the institutional staffs for working together to develop the frameworks.

VOTE: The motion passed.

PROGRAM PROPOSALS

Ms. Prather presented an overview of the program proposals. In April, Chair Hardin sent a letter to the various board chairs notifying them that the Council would defer consideration of new program proposals unless there was compelling justification for consideration. After that letter was distributed, eleven proposals were received by CPE staff. Four of those proposals are recommended for approval at this meeting, one proposal was withdrawn, and six programs were recommended to be postponed for consideration.

RECOMMENDATIONS:

- That action on the proposal for a Bachelor of Science Degree in Radiological Sciences submitted by Morehead State University in May 1997 be postponed.
- That action on the proposal for a statewide Associate in Applied Science in Technical Studies submitted by the University of Kentucky Community College System in April 1997 be postponed.
- That action on the proposals for an Associate in Applied Science Degree in Law Enforcement Technology (Prestonsburg Community College), an Associate in Applied Science Degree in Occupational Therapist Assistant (Madisonville Community College) and in Physical Therapist Assistant (jointly offered by Hazard Community College and Southeast Community College), and an Associate in Applied Science Degree in Early Childhood Education (Owensboro Community College) submitted by the University of Kentucky Community College System in July 1997 be postponed.

• That the EEO eligibility status for 1997 be sustained for each program listed above until the program is considered by the Council. In those cases where waivers are needed, the waiver process should be initiated by the proposing institution when the program is reviewed.

(Additional information is attached as C and C-1.)

MOTION: Ms. Prather moved, seconded by Mr. Whitehead, that the recommendations be approved.

VOTE: The motion passed.

RECOMMENDATION: That the proposed Associate in Applied Science in Industrial Plastics Technology at Jefferson Community College be approved and registered in CIP 15.0607.

(Additional information is attached as C-2.)

Ben Carr, Chancellor of the UK Community College System, JCC President Richard Green, and Diane Calhoun-French, Dean of Academic Affairs at JCC, presented an overview of the program. In response to Chair Hardin's April request that consideration of programs be deferred unless a compelling need could be documented, this program responds to a documented need for plastics industry technicians expressed by the Kentucky Alliance for Plastics Industries.

MOTION: Ms. Prather moved, seconded by Ms. James, that the recommendation be approved.

VOTE: The motion passed.

RECOMMENDATION: That the proposed Master of Accountancy program submitted by Northern Kentucky University be approved and registered in CIP 52.0301, contingent upon notification that the NKU Board of Regents has taken action to exercise its option for a quantitative waiver for 1997.

(Additional information is attached as C-3.)

Paul Gaston, NKU Provost and Executive Vice President; Linda Marquis, Chair of the Department of Accountancy; Bob Appleson, Associate Vice President for Academic Affairs; and, Sandra Easton, Acting Dean of Business, presented information on the proposal. The documentation for a compelling need for the program is based on legislation that requires persons who sit for the Certified Public Accountant exam in 2000 to have completed 150 hours of instruction including a bachelor's degree.

Ms. Prather said that a letter has been received from Chairman Poston indicating the program will be discussed at the August 27 meeting of the NKU Board of Regents.

MOTION: Ms. Prather made a motion to approve the program. Seconded by Ms. James.

VOTE: The motion passed.

RECOMMENDATION: That the proposed Master's Degree in Physical Therapy at the University of Louisville be approved and registered in CIP 51.2308.

(Additional information is attached as C-4.)

UofL Provost Carol Garrison and Nancy Urbscheit, Program Director for Physical Therapy, provided background information. Compelling need for the program was based upon changing professional certification requirements requiring preparation at the master's level and the shortage of qualified physical therapists available to fill existing vacancies.

MOTION: Ms. Prather moved that the recommendation be approved. Mr. Whitehead seconded.

VOTE: The motion passed.

RECOMMENDATION: That the proposed Doctor of Audiology Program at UofL be approved and registered in CIP 51.0202.

(Additional information is attached as C-5.)

Dr. Garrison and Dr. Ian Windmill, Associate Professor of Audiology, presented an overview of the proposal. The proposed program is consistent with UofL's mission to offer a limited number of doctoral programs that are not duplicative of other doctoral programs in the state and to assist in meeting statewide needs in the health sciences. UofL is currently the only institution in the state offering a program in audiology at any level. Justification for considering approval of the program is based, in part, on the opportunity to seek grant funds from the Veterans Administration. The VA is interested in having their audiologists trained at the doctoral level, and UofL is exceptionally well-positioned to compete for grant funds.

Ken Walker of the CPE staff said that if this program is considered a professional degree program, under current policy, staff should establish a set of benchmark institutions with similar professional programs to establish nonresident tuition rates comparable to nonresident rates established in those programs.

MOTION: Mr. Richmond moved that the program proposal be approved. Ms. Menendez seconded the motion.

VOTE: The motion passed.

ACCOUNTABILITY REPORTING Mr. Cox presented the following recommendation:

RECOMMENDATION:

- That annual accountability reporting for 1997 be modified and treated as a transition document to reflect the intent of the *Postsecondary Education Improvement Act of 1997*. Specific changes include:
 - the production of an interim, single systemwide accountability report, thereby eliminating the 22 institutional reports and the community college system report;
 - the inclusion of institutional data in tabular form for selected indicators in the systemwide report;
 - a reduction in the number of indicators reported in the systemwide report to reflect emphasis on those indicators of most interest to policymakers and the public (i.e., alumni survey data, pass rates on licensure exams, remedial followup, persistence and graduation rates, room utilization, and education reform);
 - inclusion of other selected indicators that help describe the condition of the system; and,
 - incorporation of selected data and narrative provided by the Workforce Development Cabinet on Kentucky Tech schools to reflect the Council's future commitment to report on the performance of these institutions.

• That the report be reconceptualized as a snapshot of the overall "condition of higher education" as reform implementation commences and that it be published in time for distribution at the annual Governor's Conference on Postsecondary Education Trusteeship in September 1997.

(Additional information is attached as E.)

The fourteen indicators included in Senate Bill 109 have basically been eliminated by HB 1 and replaced with four general categories in accountability – performance including educational quality and outcomes, student progress, research and service activities, and use of resources. The CPE is charged with developing specific indicators within these categories that are consistent with the strategic agenda. During this transition period, the staff chose to focus on selected accountability indicators and to incorporate other performance indicators from performance funding and strategic planning to provide useful information to CPE and board members about the system's current status.

MOTION: Mr. Whitehead moved that the recommendation be approved. Mr. Smith seconded.

VOTE: The motion passed.

Mr. Whitehead presented the following recommendation:

RECOMMENDATION:

- That the Council approve the Committee on Equal Opportunities' recommendation for enhancement of Kentucky State University as part of *The Kentucky Plan for Equal Opportunities in Higher Education 1997-2002.*
- That the Council approve the action plan for implementing the *KSU Enhancement Plan*.

(Additional information is attached as F.)

MOTION: Mr. Whitehead moved that the recommendation be adopted. Seconded by Mr. Greenberg.

VOTE: The motion passed.

KENTUCKY PLAN – KSU ENHANCEMENT

ALLOCATION OF 1997/98 PADUCAH FUNDS

Mr. Cox presented the following recommendation:

RECOMMENDATION:

- That the Council allot \$100,000 to Murray State University and \$600,000 to the University of Kentucky. The \$100,000 for MuSU and \$100,000 (of the \$600,000) for UK continues funding provided in 1996/97 for program delivery through the regional higher education center in Paducah. The additional \$500,000 for UK is funding to begin delivery of extended-campus engineering programs in Paducah.
- That the Council reserve for future allotment the remaining \$100,000 appropriation for academic program operations through the Regional Center in Paducah. That future allotment will be based on requests submitted by MuSU and to be submitted by UK.
- That the Council reserve for future allotment the \$500,000 appropriation to be used exclusively for maintenance and operations costs for the new engineering program facility being constructed with private funds on the Paducah Community College campus, and for lease purchase payment and maintenance and operations costs for the Crisp Center building to be used by MuSU.

(Additional information is attached as G.)

Mr. Cox said that the recommended allotment is based on and is consistent with the provisions of the framework for a regional higher education center in Paducah as approved by the Council on November 13, 1995, and HB 4, the Appropriations Bill enacted during the May 1997 Special Session of the General Assembly.

Ken Walker of the CPE staff pointed out that there is a remaining \$100,000 in program operations that is not allotted under this recommendation. Letters have been received from Presidents Alexander and Wethington in which both indicate a need for the entire amount at each institution. The allocation of these funds will be considered at a future CPE meeting.

MOTION: A motion was made by Mr. Whitehead to approve the recommendation. Seconded by Mr. Miller.

VOTE: The motion passed.

PADUCAH REGIONAL CENTER ADVISORY COMMITTEE Mr. Cox referred to a related item included in the meeting packet providing information on the initial meeting of the Regional Center Advisory Committee. This group was established to organize citizen leadership in far western Kentucky to bring the communities and the institutions together. Staff will continue to follow the work of this committee and will report its activities to the CPE members.

(Additional information is attached as L.)

Mr. Cox presented the following recommendation:

RECOMMENDATION:

- That the Council approve, in accordance with program guidelines, the 1997/98 base allocation of \$40,000 to each university with an established equine program.
- That the Council approve, also in accordance with program guidelines and pending staff review and approval of revised project plans, \$175,000 and \$205,000 to be awarded to Morehead State University and Western Kentucky University, respectively, to complete construction of equine teaching facilities. Any additional funds will be carried forward to the 1998/99 fiscal year.

(Additional information is attached as H.)

MOTION: Mr. Miller moved that the recommendation be approved. Ms. Menendez seconded.

VOTE: The motion passed.

Ms. Prather presented an information item on the Eisenhower Mathematics and Science Education Program, a professional development program for P-12 teachers in the areas of science and mathematics. The Council receives federal funds to support projects at public and independent higher education institutions and nonprofit organizations. Federal regulations require that the Eisenhower funds be distributed through a competitive process using a Request for Proposals (RFP). The Council's Programs Committee, at its November 1996 meeting, directed staff to review the RFP process to assure that Kentucky's mathematics and science teacher professional development needs are being properly addressed. Council staff contracted with WESTAT, Inc., for technical assistance to make several changes to the RFP. The revised RFP is included in this agenda item.

1997/98 POSTSECONDARY EDUCATION EQUINE TRUST PROGRAM

EISENHOWER MATH & SCIENCE EDUCATION PROGRAM 1997/98 AGENCY OPERATING BUDGET (Additional information is attached as I.)

Mr. Cox presented the following recommendation:

RECOMMENDATION: That the Council adopt a preliminary 1997/98 continuation agency operating budget consistent with action by the 1996 General Assembly and create a reserve for any new funds appropriated to the agency budget by the General Assembly during the 1997 Extraordinary Session.

(Additional information is attached as J.)

The special session appropriated an additional \$647,900 to the Council operating budget for next year. These funds will be set aside to implement tasks resulting from the passage of HB 1.

MOTION: Mr. Miller moved that the recommendation be approved. Seconded by Mr. Whitehead.

VOTE: The motion passed.

BIENNIAL BUDGET PROCESS

An information item was presented on the biennial budget process. The enactment of HB 1 will result in a 1998/2000 biennial funding recommendation process for postsecondary education much different than has existed in previous biennia. Changes include the elimination of the funding formula and a change in the due dates for budget requests to be submitted to the Council. Council staff has discussed a potential process with the Governor's Office for Policy and Management. A budget development process has been drafted by Ron Carson, Deputy State Budget Director, and is included in the meeting materials.

Mr. Cox said that the Council consulting architect, David Banks, and Council staff are visiting every postsecondary education campus in the state, including technical schools, to look at facilities prior to preparing the capital recommendation.

(Additional information is attached as K.)

TRUSTEESHIP CONFERENCE The Governor's Conference on Postsecondary Education Trusteeship will be held on September 21-22 in Louisville. Plans are being made for this to be a hands-on training workshop for the new CPE members as well as the members of the university boards of regents and trustees. Registration materials will be mailed in August.

144

(Additional information is attached as M.)

LICENSURE REVIEW: SUE BENNETT COLLEGE An information item was discussed concerning recent action by the Commission on Colleges of the Southern Association of Colleges and Schools (SACS) regarding the accreditation of Sue Bennett College, a private, nonprofit institution located in London, Kentucky. Sue Bennett College is licensed by the Council. In June 1996 SACS placed the college on probation for six months and later extended the probation for another six months. SACS cited such deficiencies as a failure to show "sufficient resources and services to support the courses, programs, and degrees offered" and inadequate financial resources. In June 1997, the Commission acted to remove Sue Bennett College from membership of SACS. Sue Bennett filed an appeal with SACS which has the effect of continuing their accreditation under probationary status. Action by SACS on the procedural appeal is anticipated in mid-September. Loss of accreditation will have two immediate and long-term impacts - the institution would no longer qualify to participate in federal and state financial aid programs and other institutions would probably refuse to accept transfer of courses from Sue Bennett College.

Council staff has had discussions with James Cheek, President of Sue Bennett College, concerning the institution's availability of resources to remit students' tuition if they go out of business. Council staff will keep CPE members informed about this situation.

(Additional information is attached as N.)

Background information concerning the Pikeville College School of Osteopathic Medicine was included in the agenda materials. In December 1994 Pikeville College was licensed to proceed in the development of the proposed Doctor of Osteopathic Medicine program to be offered in Paintsville, Kentucky, upon approval of the American Osteopathic Association (AOA), the specialized accrediting agency for osteopathic medicine. This initial licensure period was effective for one year, during which time the Council staff participated in an AOA pre-accreditation site visit. In November 1995, the Council was notified that discussions were underway for the school to merge into Pikeville College to further satisfy accreditation, financial, and facility requirements. In June 1996, the Pikeville College president notified the Council that the School of Osteopathic Medicine had officially become part of Pikeville College. The Osteopathic Medicine program is now considered a new program of Pikeville College and licensure of the new program in medicine has received provisional approval of the appropriate accrediting organizations. The Council will amend Pikeville College's licensure to include the Doctor of Osteopathic Medicine to be offered by the

PIKEVILLE COLLEGE SCHOOL OF OSTEOPATHIC MEDICINE Pikeville College School of Osteopathic Medicine in Pikeville, Kentucky. The program will be registered in the Council's Independent Program Inventory in CIP 51.1901.

(Additional information is attached as O.)

RESOLUTION

Mr. Miller said that this is a historic day in that it is the end of an era in higher education governance in Kentucky and the beginning of a new era. He talked about the unselfish, public leadership demonstrated by the Council members, the Kentucky Advocates for Higher Education, Governor Patton, and Gary Cox which resulted in this major piece of education reform legislation.

Mr. Hardin echoed Mr. Miller's comments and expressed his gratitude to everyone involved. The Council has been an advocate for higher education. He thanked the Council staff for their support and applauded the Governor.

Mr. Hardin read a letter from President Ronald Eaglin on behalf of the Advisory Conference of Presidents thanking the Council members for their energy and dedicated support for the continuing improvement of higher education in the Commonwealth.

Mr. Cox said that the current and past Council chairs also deserve credit for working as a group to help with the reform effort.

Mr. Hardin read a resolution commending Governor Patton and the Kentucky General Assembly and encouraging the leadership of postsecondary education in Kentucky to join together in achieving the goals set out in the Kentucky Postsecondary Education Improvement Act of 1997.

MOTION: Mr. Miller moved that the resolution be approved. Ms. Prather seconded the motion.

VOTE: The motion passed.

ADJOURNMENT

There being no further business, the meeting adjourned at 11:00 a.m.

Gary S. Cox Acting President

Phyleis L.

Phyllis L. Bailey Secretary