# MINUTES Council on Postsecondary Education May 21, 2007

The Council on Postsecondary Education met May 21, 2007, at 10 a.m. (ET) at the Council offices in Frankfort, Kentucky. Chair Turner presided.

**ROLL CALL** 

The following members attended: Walter Baker, Peggy Bertelsman, Dan Flanagan, John Hall, Phyllis Maclin, Kevin Noland, Ryan Quarles, Jim Skaggs, Joan Taylor, John Turner, and Mark Wattier. Kevin Canafax, Ron Greenberg, and Alois Moore did not attend.

APPROVAL OF MINUTES

The minutes of the April meeting were approved as distributed.

FOCUS ON REFORM: DOUBLE THE NUMBERS The meeting began with a presentation on "Double the Numbers" – what it means, why it is important, what it will take to close the gap, the cost, the return on the investment, and the steps that need to be taken to achieve the House Bill 1 goal of doubling the number of people in Kentucky with at least a bachelor's degree by 2020.

Mr. Turner said that it is important to look at how little time is left for Kentucky to become average. He said that going forward should not be viewed in terms of cost but rather what it will take in terms of investment needed. He said that the Council should quantify over the next 13 years what each element in this investment will require in terms of sustainable funding.

BUDGET & FINANCE POLICY GROUP Mr. Flanagan reported that the Budget and Finance Policy Group is continuing its discussion with institutional representatives to move toward the development of the funding document. The Chief Budget Officers will continue the discussion at a retreat May 24. Mr. Flanagan said that during the next several months the policy group will be ramping up its work as the budget document is developed. He anticipates continued input from all of the institutions as well as the executive and legislative branches.

QUALITY &
ACCOUNTABILITY
POLICY GROUP

Mr. Wattier gave a report from the Quality and Accountability Policy Group. The policy group approved the following three action items to be considered by the Council.

POSTSECONDARY
EDUCATION
WORKING GROUP
ON ACCESS TO
ACADEMIC
PROGRAMS

RECOMMENDATION: The staff recommends that the Council charge a working group made up of both providers and consumers of postsecondary programs with reviewing policies related to the Council's role in approval of postsecondary academic programs, including extended-campus offerings and authorization and operation of extended-campus centers. The review should include, but not be limited to, regional postsecondary education centers and extended-campus policies to further the 2020 Public Agenda's call for increased postsecondary access while promoting productivity and efficient use of resources. The working group should provide a report to the Council at its November 2007 meeting.

A variety of Council policies enacted over the last 25 years have addressed

coordinating statewide accessibility to postsecondary programs and services while minimizing nonproductive competition and duplication across the public and independent sectors. The terrain for higher education has changed dramatically over the last ten years. Current policies should be reviewed in the current postsecondary environment that is characterized by higher degree production demands, greater campus entrepreneurship, shifting student populations, and current Council oversight responsibilities.

MOTION: Ms. Maclin moved that the recommendation be approved. Mr. Quarles seconded the motion.

VOTE: The motion passed.

REVISIONS TO MINIMUM COLLEGE ADMISSIONS REQUIREMENTS RECOMMENDATION: The staff recommends that the Council approve the revised administrative regulation 13 KAR 2:020 guidelines for admission to the state-supported postsecondary education institutions in Kentucky. The staff will report back to the Council on changes made during the administrative regulation review process.

The regulation was last revised in 2000. Since that time the Kentucky Board of Education has approved a new, more rigorous high school curriculum. Also, new research that predicts student success in college courses is based on their level of preparation as entering students is available from both Kentucky's public college and university faculty and ACT. The Developmental Education Task Force Report accepted by the Council in April 2007, Securing Kentucky's Future: A Plan for Improving College Readiness and Success, recommends several changes in the assessment and placement regulations to provide more support for underprepared first-time college students. Changes in the structure of the Kentucky Community and Technical College System and in Council documents have also occurred and should be captured in this administrative regulation update.

The proposed changes are:

- Standards of mathematics readiness for college mathematics will increase from 18 to 19 on the ACT mathematics subscore.
- Reading standards will increase from 18 to 21 on the ACT subscore.
- The provisions of the Kentucky Public Postsecondary Placement Policy will be added to the regulation to stipulate that students scoring at or above the college readiness standards must be placed in credit-bearing courses. Underprepared students will be given a subject placement test, be provided developmental support during the first term of enrollment, be required to continue developmental programs until they have demonstrated competence in the subject area, and be placed in college-level coursework immediately following completion of their developmental courses.

The regulation must go through the process established by the Legislative Research Commission for revising an administrative regulation. It is anticipated that the regulation will be approved in late 2007 with changes to be effective beginning fall 2009. These changes will take effect after anticipated funds for infrastructure improvements in developmental education have been distributed in July 2008. Representative Harry Moberly, a member of the Developmental Education Task Force, said that the work of the task force is very important and he believes strongly

in all of the task force recommendations. He said that developmental education is a tremendous problem in Kentucky. Progress has been made since the passage of House Bill 1 in 1997, but the state has students that require remedial education for whom there seems to be at the current time no responsibility. He said that there must be joint responsibility for these students between secondary and postsecondary education. He said that accountability and responsibility for developmental education students must be created so that the state can produce the engineers and scientists needed in the state. He said that the Developmental Education Task Force recommendations will go along with the recommendations of the STEM Task Force. He commended the Council for creating these task forces and for including legislative members. He also commended the Council for the way in which it and President Layzell have worked with the General Assembly since the 2006 session. He feels that the Council and the members of the General Assembly are much closer on consensus on issues such as developmental education. He said that the Council has a lot of work to do to meet the promise of postsecondary education reform. When HB 1 was passed in 1997, it was the goal to make postsecondary education the economic engine of the Commonwealth and to create a stronger coordinating body that would have all of the institutions pulling in the same direction. Kentucky has a talented group of university presidents and is proud of what they have been able to accomplish but the institutions need to have accountability for results. He encouraged the Council, in developing the next funding formula, to continue to provide the institutions flexibility to run their institutions and not weigh them down with unnecessary regulations but give them some accountability factors that must be met in order to continue their funding in its current fashion.

Mr. Turner said that the Council is looking forward to working with the members of the General Assembly on enacting these recommendations.

MOTION: Mr. Wattier moved that the recommendation be approved. Mr. Flanagan seconded the motion.

VOTE: The motion passed.

STATEWIDE ENGINEERING STRATEGY RECOMMENDATION: Based on the Strategy for Statewide Engineering in Kentucky: A Review 2001-2006 and Council discussion of that report, the Council staff recommends that the Council recommend to the legislature that current institutional allocations of Council funds to support the joint engineering programs be moved to institutional budgets when the following criteria are met. Funding recommendations will follow upon Council agreement that these criteria have been met.

- In already accredited programs, faculty from each of the participating
  programs must collaboratively redesign distance learning course offerings
  with the support of the Kentucky Virtual Campus to conform to best
  practices in distance education and respond to student dissatisfaction with
  current approaches.
- The joint program in electrical engineering between Murray State University and the University of Louisville must affect the same collaborative redesign of distance courses and achieve accreditation from the Accreditation Board

#### for Engineering and Technology.

Movement of the funds would be included in the Council's 2008-10 biennial budget proposals to the Governor and the General Assembly in November 2007 for consideration during the 2008 legislative session. Since the legislature must approve all changes in appropriations, permanent transfer of any of the joint engineering funds would not be effective until July 1, 2008.

MOTION: Mr. Wattier moved that the recommendation be approved. Ms. Bertelsman seconded the motion.

VOTE: The motion passed.

## EDUCATION DOCTORATES FOR KENTUCKY

Mr. Wattier said that the Quality and Accountability Policy Group discussed the interest of several of Kentucky's comprehensive universities in offering doctoral programs in educational leadership (Ed.D.) to serve their region and the Commonwealth. Currently five institutions have posted or pre-posted for an Ed.D. program in the Kentucky Postsecondary Program Proposal System. In addition, UK and UofL jointly applied to be included in a Carnegie Foundation initiative to redesign the education doctorate. They were two of the 20 institutions selected nationally. The Council staff is interested in expanding this involvement to include the comprehensive institutions.

House Joint Resolution 14 passed in spring 2006 requires that an interagency task force, led by the Education Professional Standards Board, be commissioned to collaborate with public and independent postsecondary institutions for the redesign of preparation programs and the professional development of educational leaders. This redesign must inform the creation of any new doctoral program in education. The workgroups of the task force, including one focused on doctoral education, are completing the final drafts of their reports. The review of current proposals has been postponed by the Council staff in order to ensure alignment with the task force recommendations.

In order to ensure that this shift in the Commonwealth's graduate education is pursued in a way that is both collaborative and focused on Kentucky's needs, the Council staff is proposing to review both new proposals and existing Ed.D. programs under the Education Doctorates for Kentucky. This program will include standard features applicable to all approved programs that will ensure effective coordination of program delivery, maximum flexibility for students in scheduling and course-taking, efficient use of resources by institutions, and periodic review of approved programs to monitor consistency with program requirements and with changes in circumstances.

Doctoral offerings at any of Kentucky's comprehensive universities will require meeting additional regional accreditation standards of the Southern Association of Colleges and Schools.

The Quality and Accountability Policy Group will continue its discussion and the Council staff will prepare an agenda item for consideration by the Council at the July meeting.

HB 1 GOALS AND ACCOUNTABILITY MEASURES

Mr. Wattier said that the policy group also discussed information about the House Bill 1 goals and accountability measures for the programs of distinction for UK, UofL, and the comprehensive universities.

RESEARCH, ECON DEVELOPMENT, & COMM POLICY GROUP The Research, Economic Development, and Commercialization Policy Group met earlier in the day. Dr. Allyson Handley with the Council staff provided the following report on activities.

STEM UPDATE

The STEM Task Force report has received a significant amount of local and national attention and is featured on several Web sites. The report has been distributed to legislators, university presidents, State Board of Education members, and the P-16 Council. The report is being mailed to each of the 175 superintendents of schools. STEM study groups are being formed to define and identify strategic actions and strategies for each of the task force recommendations. The Midwestern Higher Education Compact invited the task force to submit a proposal for \$10,000 for money that will be utilized to undertake in the fall a meeting of the task force members and also to convene a meeting where there is an opportunity to have specific dialogue with legislators. MHEC has made a commitment and has invested money over the past several months in efforts to link public policy and education and legislative processes. The staff also recently submitted a proposal to the National Math Science Institute related to advanced placement performance among the disciplines of math, science, and English, and Kentucky is one of 21 states who will be competing for 10 awards of \$13 million. The lead partner in the initiative is the Kentucky Science and Technology Corporation. The guidelines required that a non-state agency be the primary partner. The Kentucky Department of Education, the Council, and the Partnership for Successful Schools are involved.

TRANSLATIONAL RESEARCH CONFERENCE

Dr. Handley said that the University of Louisville will sponsor a translational research conference in October. This will be a first effort to showcase some of the outstanding translational research that is being undertaken by Kentucky's institutions.

TEN-YEAR ASSESSMENT OF BUCKS FOR BRAINS The policy group also discussed a ten-year assessment of the Bucks for Brains program.

GED TOP SCORE AWARD The Council recognized John Moriarity of Louisville as the recipient of Kentucky's 2006 GED Top Score Award. He had a total GED score of 3860 out of 4000 possible points. John is a Louisville Technical Institute student and plans to major in clinical psychology at Murray State University. He attended Trinity High School and then the Kentucky Bluegrass ChalleNGe Academy where he earned his GED. Bluegrass ChalleNGe is a Kentucky National Guard and National Guard Bureau initiative designed to give Kentucky's youth an opportunity for a second chance. The program consists of eight core components delivered in a 22-week residential environment and includes a 12-month nonresidential phase providing mentoring and placement support. Attainment of the GED is an important facet of the

program. Bluegrass ChalleNGe receives funding from Kentucky Adult Education as well as the National Guard Bureau of the Department of Defense.

P-16 COUNCIL

A report on the activities of the P-16 Council was provided for information.

## COMMISSIONER OF EDUCATION REPORT

A report from the Kentucky Board of Education was distributed. Mr. Noland noted that Dr. Barbara Erwin, the new Commissioner of Education, will officially begin her duties July 16.

Mr. Turner thanked Mr. Noland for his service as interim commissioner.

## TUITION RECIPROCITY AGREEMENTS

RECOMMENDATION: The staff recommends that the Council approve tuition reciprocity agreements with Illinois, Ohio, Tennessee, and West Virginia.

The current agreements expire June 30. The Council staff has worked with each of the states and the participating institutions to renegotiate these agreements in compliance with the policies adopted by the Council.

MOTION: Ms. Bertelsman moved that the agreements be approved. Mr. Quarles seconded the motion.

VOTE: The motion passed.

#### **NEW PROGRAMS**

RECOMMENDATION: The staff recommends that the Council approve the Bachelor of Arts in Dance (CIP 50.0301) proposed by Western Kentucky University.

RECOMMENDATION: The staff recommends that the Council approve the Master of Arts in Education in Adult Education (CIP 13.1201) proposed by Western Kentucky University.

RECOMMENDATION: The staff recommends that the Council approve the Bachelor of Science in Meteorology (CIP 40.0404) proposed by Western Kentucky University.

RECOMMENDATION: The staff recommends that the Council approve the Master of Science in Athletic Training (CIP 51.0913) proposed by the University of Kentucky.

RECOMMENDATION: The staff recommends that the Council approve the Interdisciplinary Ph.D. in Education Sciences (CIP 13.0601) proposed by the University of Kentucky.

MOTION: Mr. Flanagan moved that the five recommended programs be approved. Ms. Bertelsman seconded the motion.

VOTE: The motion passed.

#### **CEO REPORT**

A report on the activities of the Committee on Equal Opportunities was included in the agenda book.

## KSU SHRIMP RESEARCH FACILITY

Dr. Layzell reported that the Council staff recommended and the Secretary of the Finance and Administration Cabinet approved the transfer of \$1.7 million in bond funds to Kentucky State University to implement a project in collaboration with Magnolia Shrimp Company to develop a brood stock shrimp facility as part of a larger agricultural cooperative extension building on the KSU campus and to conduct research on the feasibility of developing a commercial marine shrimp industry in Kentucky. The 2005 Appropriation Act (HB 267) included funding to

establish a biotechnology program. The authorization identified \$1.7 million in bond funds to the Research Challenge Trust Fund for the purpose of establishing a facility to support a biotechnology program in shrimp production. The University of Kentucky, Western Kentucky University, and Kentucky State University were identified as the primary participants to develop the program. The Council and the Department of Innovation and Commercialization were given responsibility to review the project plans, monitor their implementation, and report findings quarterly to the Interim Joint Committee on Appropriations and Revenue and the Secretary of the Finance and Administration Cabinet. The allocation of these funds to KSU will be reported to the proper interim committees as required by the enabling action by the General Assembly.

## UK EQUINE ISOLATION FACILITY

RECOMMENDATION: The staff recommends that the Council approve the request of the University of Kentucky to construct a new Equine Isolation Facility for the College of Agriculture with \$689,000 of private funds and \$411,000 of funds from the Equine Trust administered by the Council. The project scope is \$1,100,000.

MOTION: Ms. Maclin moved that the recommendation be approved. Mr. Baker seconded the motion.

VOTE: The motion passed.

### CPE CAPITAL PLAN 2008-14

Dr. Layzell said that the Council's 2008-14 Capital Improvements Plan was submitted to the Capital Planning Advisory Board April 15. The Council's plan identifies major equipment, technology, and related projects to support agency and Public Agenda initiatives. The complete list of requested projects was included in the agenda book. The CPAB will discuss the Council's plan and the plans of the other state agencies and postsecondary institutions during a series of public meetings in July.

#### VFA REPORT

Dr. Layzell reported that Mr. Turner and Council staff presented information on the VFA statewide facilities condition assessment report to the May 9 meeting of the Capital Planning Advisory Board.

#### **NEXT MEETING**

The next Council meeting is Monday, July 16, at the Council offices in Frankfort. The Council will have a study session Sunday, July 15.

#### **CLOSED SESSION**

MOTION: Ms. Bertelsman moved that the Council go into closed session to discuss a personnel matter. Ms. Taylor seconded the motion.

VOTE: The motion passed.

The Council then went into closed session. The Council returned from closed session at 11:45 a.m. Mr. Turner reported that no action had been taken during the closed session.

#### **ADJOURNMENT**

The meeting adjourned at 11:50 a.m.

Thor	nas D. Layzell President
Ph Senior Associate, Execu	nyllis L. Bailey tive Relations